SECOND SUBSTITUTE HOUSE BILL 2799

State of Washington 64th Legislature 2016 Regular Session

By House Finance (originally sponsored by Representatives McBride, Robinson, Zeiger, Ormsby, Gregerson, Orwall, Goodman, Tharinger, Tarleton, and Appleton)

READ FIRST TIME 02/09/16.

- AN ACT Relating to the sale of manufactured/mobile 1 home 2 59.20.030 communities; amending RCW and 82.45.010; adding new
- 3 sections to chapter 59.20 RCW; creating a new section; and
- 4 prescribing penalties.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 <u>NEW SECTION.</u> **Sec. 1.** (1) The legislature finds that:
- 7 (a) It is the policy of this state to encourage affordable 8 housing ownership, including manufactured/mobile home community
- 9 living.
- 10 (b) Manufactured/mobile home communities provide a significant
- 11 source of homeownership opportunities for Washington residents.
- 12 However, the increasing closure and conversion of manufactured/mobile
- 13 home communities to other uses, combined with increasing
- 14 manufactured/mobile home lot rents, low vacancy rates in existing
- 15 manufactured/mobile home communities, and the extremely high cost of
- 16 moving homes when manufactured/mobile home communities close,
- 17 increasingly make manufactured/mobile home community living insecure
- 18 for manufactured/mobile home tenants.
- 19 (c) Many tenants who reside in manufactured/mobile home
- 20 communities are part of low-income households and senior citizens and
- 21 are, therefore, those residents most in need of reasonable security

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- in the siting of their manufactured/mobile homes because such tenants experience adverse impacts on their health, safety, and welfare when forced to move due to closure, change of use, or discontinuance of manufactured/mobile home communities.
- (2) It is the intent of the legislature to encourage and 5 6 facilitate the preservation of existing manufactured/mobile home 7 communities in the event of voluntary sales of manufactured/mobile home communities and, to the extent necessary and possible, to 8 involve manufactured/mobile home community tenants or an eligible 9 organization, such as a nonprofit organization, housing authority, 10 community land trust, or local government, in the preservation of 11 12 manufactured/mobile home communities.
- 13 (3) This subsection is the tax preference performance statement 14 for the tax preference in section 7 of this act. The performance 15 statement is only intended to be used for subsequent evaluation of 16 the tax preference. It is not intended to create a private right of 17 action by any party or be used to determine eligibility for 18 preferential tax treatment.
- 19 (4) The legislature categorizes this tax preference as one 20 intended to provide individual tax relief, as indicated in RCW 21 82.32.808(2)(e).
- 22 (5) It is the legislature's specific public policy objective to 23 extend the real estate excise tax exemption for qualified sales of a 24 manufactured/mobile home community.
- 25 (6) The joint legislative audit and review committee is not 26 required to assess the effectiveness of the tax preference in section 27 7, in achieving the intent and specific public policy objective 28 stated in this section.
- 29 **Sec. 2.** RCW 59.20.030 and 2008 c 116 s 2 are each amended to 30 read as follows:
- For purposes of this chapter:
- 32 (1) "Abandoned" as it relates to a mobile home, manufactured 33 home, or park model owned by a tenant in a mobile home park, mobile 34 home park cooperative, or mobile home park subdivision or tenancy in 35 a mobile home lot means the tenant has defaulted in rent and by 36 absence and by words or actions reasonably indicates the intention 37 not to continue tenancy;
- 38 (2) "Eligible organization" includes local governments, local 39 housing authorities, nonprofit community or neighborhood-based

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organizations, federally recognized Indian tribes in the state of Washington, and regional or statewide nonprofit housing assistance organizations;

- (3) "Housing authority" or "authority" means any of the public body corporate and politic created in RCW 35.82.030;
- 6 (4) "Landlord" means the owner of a mobile home park and includes 7 the agents of a landlord;
- 8 (5) "Local government" means a town government, city government, 9 code city government, or county government in the state of 10 Washington;
 - (6) "Manufactured home" means a single-family dwelling built according to the United States department of housing and urban development manufactured home construction and safety standards act, which is a national preemptive building code. A manufactured home also: (a) Includes plumbing, heating, air conditioning, and electrical systems; (b) is built on a permanent chassis; and (c) can be transported in one or more sections with each section at least eight feet wide and forty feet long when transported, or when installed on the site is three hundred twenty square feet or greater;
- 20 (7) "Manufactured/mobile home" means either a manufactured home 21 or a mobile home;
 - (8) "Mobile home" means a factory-built dwelling built prior to June 15, 1976, to standards other than the United States department of housing and urban development code, and acceptable under applicable state codes in effect at the time of construction or introduction of the home into the state. Mobile homes have not been built since the introduction of the United States department of housing and urban development manufactured home construction and safety act;
 - (9) "Mobile home lot" means a portion of a mobile home park or manufactured housing community designated as the location of one mobile home, manufactured home, or park model and its accessory buildings, and intended for the exclusive use as a primary residence by the occupants of that mobile home, manufactured home, or park model;
 - (10) "Mobile home park," "manufactured housing community," or "manufactured/mobile home community" means any real property which is rented or held out for rent to others for the placement of two or more mobile homes, manufactured homes, or park models for the primary purpose of production of income, except where such real property is

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rented or held out for rent for seasonal recreational purpose only and is not intended for year-round occupancy;

- (11) "Mobile home park cooperative" or "manufactured housing cooperative" means real property consisting of common areas and two or more lots held out for placement of mobile homes, manufactured homes, or park models in which both the individual lots and the common areas are owned by an association of shareholders which leases or otherwise extends the right to occupy individual lots to its own members;
- (12) "Mobile home park subdivision" or "manufactured housing subdivision" means real property, whether it is called a subdivision, condominium, or planned unit development, consisting of common areas and two or more lots held for placement of mobile homes, manufactured homes, or park models in which there is private ownership of the individual lots and common, undivided ownership of the common areas by owners of the individual lots;
- (13) "Notice of sale" means a notice required under RCW 59.20.300 to be delivered to all tenants of a manufactured/mobile home community and other specified parties within fourteen days after the date on which any advertisement, multiple listing, or public notice advertises that a manufactured/mobile home community is for sale;
- 22 (14) "Park model" means a recreational vehicle intended for 23 permanent or semi-permanent installation and is used as a primary 24 residence;
 - (15) "Qualified sale of manufactured/mobile home community" means the sale, as defined in RCW 82.45.010, of land and improvements comprising a manufactured/mobile home community that is transferred in a single purchase to a qualified tenant organization or to an eligible organization for the purpose of preserving the property as a manufactured/mobile home community;
 - (16) "Qualified tenant organization" means a formal organization of tenants within a manufactured/mobile home community, with the only requirement for membership consisting of being a tenant;
 - (17) "Recreational vehicle" means a travel trailer, motor home, truck camper, or camping trailer that is primarily designed and used as temporary living quarters, is either self-propelled or mounted on or drawn by another vehicle, is transient, is not occupied as a primary residence, and is not immobilized or permanently affixed to a mobile home lot;

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- 1 (18) "Tenant" means any person, except a transient, who rents a 2 mobile home lot;
- 3 (19) "Transient" means a person who rents a mobile home lot for a 4 period of less than one month for purposes other than as a primary 5 residence;
- 6 (20) "Occupant" means any person, including a live-in care 7 provider, other than a tenant, who occupies a mobile home, 8 manufactured home, or park model and mobile home lot:
- 9 (21) "Notice of opportunity to purchase" means a notice required 10 under section 3 of this act to be delivered to all specified parties 11 within two days after the date on which a landlord receives any offer 12 to purchase his or her manufactured/mobile home community.
- NEW SECTION. Sec. 3. A new section is added to chapter 59.20 RCW to read as follows:
- 15 (1) A landlord must provide a written notice of opportunity to 16 purchase a manufactured/mobile home community by certified mail or 17 personal delivery to all eligible organizations on the list 18 maintained by the department of commerce pursuant to section 5 of 19 this act.
- 20 (2) A notice of opportunity to purchase must include:
- 21 (a) A statement that the landlord intends to sell the 22 manufactured/mobile home community;
- (b) The contact information for the landlord or landlord's agent who is responsible for communicating with the qualified tenant organization or eligible organization regarding the sale of the property; and
- (c) The terms of any offer or agreement for the purchase and sale of the manufactured/mobile home community, including the terms of any seller financing.
- NEW SECTION. Sec. 4. A new section is added to chapter 59.20 RCW to read as follows:
- 32 (1) Except as provided in subsection (2) of this section, a 33 landlord may not close on the sale of his or her manufactured/mobile 34 home community until ninety days after the date on which the notice 35 of opportunity to purchase was delivered.
- 36 (2) During the period of ninety days after delivery of a notice 37 of opportunity to purchase, a landlord may sell his or her

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- 1 manufactured/mobile home community to either a qualified tenant
- 2 organization or an eligible organization.

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- 3 <u>NEW SECTION.</u> **Sec. 5.** A new section is added to chapter 59.20 4 RCW to read as follows:
- 5 (1) The department of commerce must maintain a list of all 6 eligible organizations that submit to the department of commerce a 7 written request to receive notices of opportunity to purchase 8 manufactured/mobile home communities, as provided in section 3 of 9 this act, containing the following information:
- 10 (a) The name and mailing address of the eligible organization; 11 and
- 12 (b) A statement that the eligible organization wishes to purchase 13 a manufactured/mobile home community.
- 14 (2) The department of commerce must provide a copy of the list 15 required under this section to any person upon request.
- NEW SECTION. Sec. 6. A new section is added to chapter 59.20 RCW to read as follows:
- (1) A landlord who sells or transfers a manufactured/mobile home community and willfully fails to comply with section 3 or 4 of this act is liable to the state of Washington in the amount of five thousand dollars or five percent of the total sales price, whichever is greater. This penalty is the exclusive remedy for a violation of section 3 or 4 of this act.
- 24 (2) The attorney general may bring a civil action in superior 25 court in the name of the state against a landlord under this section.
- 26 **Sec. 7.** RCW 82.45.010 and 2014 c 58 s 24 are each amended to 27 read as follows:
 - (1) As used in this chapter, the term "sale" has its ordinary meaning and includes any conveyance, grant, assignment, quitclaim, or transfer of the ownership of or title to real property, including standing timber, or any estate or interest therein for a valuable consideration, and any contract for such conveyance, grant, assignment, quitclaim, or transfer, and any lease with an option to purchase real property, including standing timber, or any estate or interest therein or other contract under which possession of the property is given to the purchaser, or any other person at the purchaser's direction, and title to the property is retained by the

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vendor as security for the payment of the purchase price. The term also includes the grant, assignment, quitclaim, sale, or transfer of improvements constructed upon leased land.

- (2)(a) The term "sale" also includes the transfer or acquisition within any twelve-month period of a controlling interest in any entity with an interest in real property located in this state for a valuable consideration.
- (b) For the sole purpose of determining whether, pursuant to the exercise of an option, a controlling interest was transferred or acquired within a twelve-month period, the date that the option agreement was executed is the date on which the transfer or acquisition of the controlling interest is deemed to occur. For all other purposes under this chapter, the date upon which the option is exercised is the date of the transfer or acquisition of the controlling interest.
- (c) For purposes of this subsection, all acquisitions of persons acting in concert must be aggregated for purposes of determining whether a transfer or acquisition of a controlling interest has taken place. The department must adopt standards by rule to determine when persons are acting in concert. In adopting a rule for this purpose, the department must consider the following:
- (i) Persons must be treated as acting in concert when they have a relationship with each other such that one person influences or controls the actions of another through common ownership; and
- (ii) When persons are not commonly owned or controlled, they must be treated as acting in concert only when the unity with which the purchasers have negotiated and will consummate the transfer of ownership interests supports a finding that they are acting as a single entity. If the acquisitions are completely independent, with each purchaser buying without regard to the identity of the other purchasers, then the acquisitions are considered separate acquisitions.
 - (3) The term "sale" does not include:
- (a) A transfer by gift, devise, or inheritance.
- 35 (b) A transfer by transfer on death deed, to the extent that it 36 is not in satisfaction of a contractual obligation of the decedent 37 owed to the recipient of the property.
- 38 (c) A transfer of any leasehold interest other than of the type 39 mentioned above.

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(d) A cancellation or forfeiture of a vendee's interest in a contract for the sale of real property, whether or not such contract contains a forfeiture clause, or deed in lieu of foreclosure of a mortgage.

- (e) The partition of property by tenants in common by agreement or as the result of a court decree.
- (f) The assignment of property or interest in property from one spouse or one domestic partner to the other spouse or other domestic partner in accordance with the terms of a decree of dissolution of marriage or state registered domestic partnership or in fulfillment of a property settlement agreement.
- (g) The assignment or other transfer of a vendor's interest in a contract for the sale of real property, even though accompanied by a conveyance of the vendor's interest in the real property involved.
- (h) Transfers by appropriation or decree in condemnation proceedings brought by the United States, the state or any political subdivision thereof, or a municipal corporation.
- (i) A mortgage or other transfer of an interest in real property merely to secure a debt, or the assignment thereof.
- (j) Any transfer or conveyance made pursuant to a deed of trust or an order of sale by the court in any mortgage, deed of trust, or lien foreclosure proceeding or upon execution of a judgment, or deed in lieu of foreclosure to satisfy a mortgage or deed of trust.
- (k) A conveyance to the federal housing administration or veterans administration by an authorized mortgagee made pursuant to a contract of insurance or guaranty with the federal housing administration or veterans administration.
- (1) A transfer in compliance with the terms of any lease or contract upon which the tax as imposed by this chapter has been paid or where the lease or contract was entered into prior to the date this tax was first imposed.
 - (m) The sale of any grave or lot in an established cemetery.
- (n) A sale by the United States, this state or any political subdivision thereof, or a municipal corporation of this state.
- (o) A sale to a regional transit authority or public corporation under RCW 81.112.320 under a sale/leaseback agreement under RCW 81.112.300.
- 38 (p) A transfer of real property, however effected, if it consists 39 of a mere change in identity or form of ownership of an entity where 40 there is no change in the beneficial ownership. These include

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1 transfers to a corporation or partnership which is wholly owned by the transferor and/or the transferor's spouse or domestic partner or 2 children of the transferor or the transferor's spouse or domestic 3 partner. However, if thereafter such transferee corporation 4 partnership voluntarily transfers such real property, 5 6 transferor, spouse or domestic partner, or children of the transferor 7 or the transferor's spouse or domestic partner voluntarily transfer stock in the transferee corporation or interest in the transferee 8 partnership capital, as the case may be, to other than (i) the 9 transferor and/or the transferor's spouse or domestic partner or 10 children of the transferor or the transferor's spouse or domestic 11 12 partner, (ii) a trust having the transferor and/or the transferor's spouse or domestic partner or children of the transferor or the 13 transferor's spouse or domestic partner as the only beneficiaries at 14 the time of the transfer to the trust, or (iii) a corporation or 15 16 partnership wholly owned by the original transferor and/or the 17 transferor's spouse or domestic partner or children of the transferor 18 or the transferor's spouse or domestic partner, within three years of 19 the original transfer to which this exemption applies, and the tax on the subsequent transfer has not been paid within sixty days of 20 21 becoming due, excise taxes become due and payable on the original 22 transfer as otherwise provided by law.

(q)(i) A transfer that for federal income tax purposes does not involve the recognition of gain or loss for entity formation, liquidation or dissolution, and reorganization, including but not limited to nonrecognition of gain or loss because of application of 26 U.S.C. Sec. 332, 337, 351, 368(a)(1), 721, or 731 of the internal revenue code of 1986, as amended.

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(ii) However, the transfer described in (q)(i) of this subsection cannot be preceded or followed within a twelve-month period by another transfer or series of transfers, that, when combined with the otherwise exempt transfer or transfers described in (q)(i) of this subsection, results in the transfer of a controlling interest in the entity for valuable consideration, and in which one or more persons previously holding a controlling interest in the entity receive cash or property in exchange for any interest the person or persons acting in concert hold in the entity. This subsection (3)(q)(ii) does not apply to that part of the transfer involving property received that is the real property interest that the person or persons originally contributed to the entity or when one or more persons who did not

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- contribute real property or belong to the entity at a time when real property was purchased receive cash or personal property in exchange
- 3 for that person or persons' interest in the entity. The real estate
- 4 excise tax under this subsection (3)(q)(ii) is imposed upon the
- 5 person or persons who previously held a controlling interest in the
- 6 entity.
- 7 (r) A qualified sale of a manufactured/mobile home community, as
- 8 defined in RCW 59.20.030, that takes place on or after June 12, 2008,
- 9 but before December 31, ((2018)) 2026.
- 10 <u>NEW SECTION.</u> **Sec. 8.** If any provision of this act or its
- 11 application to any person or circumstance is held invalid, the
- 12 remainder of the act or the application of the provision to other
- 13 persons or circumstances is not affected.

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